

Annex 13 (ESF-13 - Law Enforcement) to the Darlington County Emergency Operations Plan

Primary: Darlington County Sheriff's Office

Support: Hartsville Police Department; Darlington Police Department; Lamar Police Department; Society Hill Police Department; SC Highway Patrol; SC Law Enforcement Division (SLED); Darlington County Detention Center; Darlington County Prison Farm; Department of Natural Resources; SC Army National Guard

I. Introduction: Darlington County is subject to disasters, natural or man-made, that could result in a need for increased law enforcement, affect the public and result in significant death and/or injury. Effective law enforcement is essential during disasters or emergencies to insure the protection of lives and property. Local law enforcement officials are responsible for the enforcement of laws, traffic control, investigation of crimes and other public safety activities within their jurisdictions. The County has the capability and resources to meet routine law enforcement needs, however during a disaster problems are multiplied, more complex and could rapidly tax the capability and resources of the county.

II. Mission: To provide a well-organized and equipped law enforcement organization responsible for the coordination and use of law enforcement personnel and equipment in a disaster or emergency for general law enforcement. General law enforcement is inclusive of all law enforcement tasks excluding traffic management. (See Annex 16 (ESF-16 – Emergency Traffic Management for traffic management information.)

III. Concept of Operations:

A. When this plan is activated;

1. The Darlington County Sheriff is designated as the lead law enforcement official for Darlington County.
2. The Sheriff's Office is designated as the lead law enforcement agency for the county.
3. The Sheriff's Office is responsible for **coordinating** all law enforcement activities (including administrative, management, planning, training, preparedness, response, recovery and mitigation activities) requested to support the conduct of operations under this plan. Additionally the Sheriff's Office is responsible for developing, coordinating and maintaining the law enforcement SOPs necessary to implement this plan.

B. Municipal Police Chiefs remain in charge of their departments and will direct law enforcement operations in their respective jurisdictions.

- C. 1. Activities will be directed and coordinated from the Emergency Operations Center (EOC) during disasters and emergencies. Requests for support from state and federal resources will be coordinated through ESF-13 in the EOC during emergencies. State forces used in support of this plan will be committed on a mission type basis. When state law enforcement personnel and equipment are committed, a member of SLED will be assigned to coordinate state activities with the local law enforcement officer in charge.
2. Should an emergency situation develop and a local law enforcement or government official determines the need for state law enforcement assistance, and neither the County Council nor Governor have not declared a state of emergency, (and the County or State EOC is not activated) the local official should coordinate their request through their local police chief or sheriff. Military support for law enforcement missions will be forwarded to the Chief of SLED or his designee for action. As soon as the County and State EOC's are activated, all request for state and federal support will be coordinated through the ESF-13 desk in the EOC.
3. The local law enforcement agency in command retains direction and control during the emergency. SLED will coordinate with the local law enforcement agency in control and will coordinate activities for all state law enforcement agencies involved as it relates to general law enforcement duties. In accordance with the SC Code of Laws, Section 23-3-14 (A) (8), SLED has specific and exclusive jurisdiction and authority for coordinating the state response in the event of a terrorist threat or actual incident.
- D. Law enforcement operations will be directed over the radio frequencies assigned to each department, with the Sheriff's Office frequency serving as the countywide common frequency. Cell phones, telephones, WEBEOC and Internet messaging will be used as alternate communications and used to the maximum extent possible to ease the traffic loads over the radio frequencies.
- E. The SC National Guard is ordered to State Active Duty (SAD) on the approval of the Governor through an Executive Order. National Guard forces are to be deployed on a mission-by-mission basis to assist in the protection of life, property and maintenance of law and order and will be utilized with or accompanied by representatives of the supported law enforcement agencies. Within the constraints outlined above and with the approval of the Governor or his representative, the National Guard unit commander may, if necessary, commit his troops to any task as the need arises; however, his assigned mission must receive top priority.
- F. No use will be made of private security agencies or volunteers unless they are sworn and trained special deputies, state constables, or auxiliary police. Such personnel will be the responsibility of the public safety agency which appoints and utilizes them.

- E. Evacuation and traffic control point procedures: For evacuation and TCP procedures during an event at the HBRSEP, see Annex 25, Appendix A. For all other evacuation and TCP procedures see Annex 16 (ESF-16), Emergency Traffic Management.

- E. Critical facility and shelter security: During emergencies critical facilities may be staffed or evacuated based on the severity of the emergency. The Sheriff's Office in conjunction with the Emergency Services Director and Municipal Police Chiefs will determine which critical facilities will require on-site security during the emergency. Facilities such as the EOC, 911 Center and emergency shelters will require on-site security during the emergency. Plans for each critical facility will indicate the type of security required for each facility. Municipal Police Chiefs are required to provide security at the emergency shelters in their jurisdictions. The SC State Guard can be used to augment local law enforcement with security duties as long as one certified law enforcement officer is located at each facility.

- F. Access and security at emergency scenes: The Sheriff's Department or Municipal Police Departments will facilitate security and access control measures in and around a disaster site in order to ensure the safety of the public and emergency responders. The area will be quickly evaluated in terms of health and safety in order to identify the protective actions required. This initial evaluation will also determine the level of PPE required by all emergency responders to enter the area and conduct response operations.
 - 1. The Sheriff's Office is responsible for coordination SLED should the SLED Bomb Team or other specialized assets be required in order to render the scene safe. Emergency Management will provide support services are requested.
 - 2. The Sheriff's Office or responsible law enforcement agency will be responsible for the security of the EMS triage, patient treatment and patient transports area, the staging area(s) for all responding agencies and rehabilitation area(s) for all responders during the response efforts.
 - 3. Traffic control measures will be implemented that will facilitate victim evacuation and provide secure ingress and egress routes for emergency responders.
 - 4. The responsible law enforcement agency or will be responsible for providing security at the incident command post. This will including controlling the access to the command post. All responding agencies will provide the responsible law enforcement agency with the names of all personnel that require entry into the command post.
 - 5. The law enforcement Incident Commander will provide security for the inner and outer perimeters. Additionally, the law enforcement Incident Commander is responsible for implementing the measures required for evidence collection and

maintenance of scene integrity.

- a. Outer perimeter security: The Law Enforcement Incident Commander will determine the size of the outer perimeter and the size of the security team required to match the needs of the situation and to limit passage through the area. The outer perimeter team may be used to:
 - 1. Establish and maintain the area outside the perimeter of the incident scene.
 - 2. Evacuate and seal off the incident scene.
 - 3. Control access to the incident scene.
 - 4. Guard critical and restricted areas outside the incident scene.
 - 5. Augment on-site personnel.
- b. Inner perimeter security: The Incident Commander will determine the size of the inner perimeter and security team given the available resources and the degree of control required by the situation for controlling the physical environment surrounding the incident. The inner perimeter team has the responsibility to:
 - 1. Minimize the potential for loss of life.
 - 2. Maintain self-defense and self protection.
 - 3. Gather and report intelligence.
- G. Securing prisoner populations (Detention Center and Prison Farm): Darlington County must provide adequate security and safety for all prisoners in the Detention Center or Prison Farm before, during and after an emergency. The Detention Center and Prison farm will develop and maintain plans to reduce prisoner populations before and during an emergency. Additionally both facilities have a sufficient number of Corrections Officers on hand to insure prisoner security and safety. Plans as a minimum should include; plans to recall officers before the emergency occurs, plans to move prisoners to other facilities away from the emergency, plans to provide an alternate means of transportation for employees to the facility during and following an emergency and plans to house Corrections Officers at the facility if necessary to insure adequate staff are present for duty.
- H. Initial damage assessment: The observation of damage during and immediately after an emergency is probably the most important assessment performed by the county. The information provided by law enforcement officers and other public safety personnel gives the EOC the first "snapshot" of what is happening or what

has happened during the event. Law enforcement personnel will note the location and types of damage observed during their patrols. These damage reports will be forwarded to the EOC for inclusion in the preliminary damage assessment report. This preliminary damage assessment will be used to help determine the level of state and federal assistance the county will request.

- I. Dam failure and flooding appendix: See Annex 25, Appendix D.

IV. Responsibilities:

A. Preparedness Phase:

1. Darlington County Sheriff's Office:

- a. Develop plans and procedures to implement this Annex.
- b. Assist in determining critical facilities and the requirements needed to safeguard them.
- c. Assist in determining the location and responsibility for manning Traffic Control Points (TCP's).
- e. Assist in determining evacuation routes out of the disaster area in the county.
- f. Develop a pass system for essential workers, support personnel, emergency vehicles and emergency operations.
- g. Ensure that all law enforcement personnel integrate NIMS principles in all planning.
- h. All Law Enforcement personnel will complete FEMA's NIMS Awareness course or an equivalent course.
- i. Annually review the Department of Homeland Security Universal Task List and integrate tasks as appropriate.
- j. Identify agencies, organizations and individuals capable of providing law enforcement support services and associated resource inventories.
- k. Insure that all personnel are trained in their emergency duties and specifically insuring that all personnel that staff the ESF-13 desk in the EOC are trained and knowledgeable in the use of WebEoc.
- l. In conjunction with the Emergency Services Director, Planning Director and Tax Assessor, develop plans to conduct initial damage assessment.
- m. Participate in an ESF-13 exercise at least annually to validate this annex and

supporting SOPs.

2. Municipal Police Chief's:
 - a. Determine location of shelters in jurisdictional areas.
 - b. Assist in determining the location and responsibility for manning Traffic Control Points (TCP's).
 - c. Assist in the identification of critical facilities and the requirements to safeguard them.
3. SC Highway Patrol:
 - a. Assist in determining the location and responsibility for manning Traffic Control Points (TCP's).
 - b. Assist in determining evacuation routes out of the disaster area in the county.
4. Darlington County Detention Center and Prison Farm: Develop plans to reduce the prisoner population and provide for the care and security of those remaining.

B. Response Phase:

NOTE: All incidents in Darlington County will be managed using the National Incident Management System (NIMS) Incident Command System/Unified Command System.

1. Darlington County Sheriff's Office:
 - a. Assign and man County Traffic Control Points along evacuation routes.
 - b. Assign law enforcement personnel to shelters.
 - c. Analyze intelligence information regarding any covert or overt trends with respect to sabotage, riot, looting, and other unusual unlawful acts.
 - d. Staff the Emergency Operations Center (EOC) as directed.
 - e. Provide security to the EOC.
 - f. Secure evacuated areas, including safeguarding critical facilities, and control entry and exit to the disaster area as requested.
 - g. In conjunction with Emergency Services, Planning and Tax Assessor, conduct the initial damage assessment and report results to the EOC.

2. Municipal Police Chief's:

- a. Assign law enforcement personnel to shelters.
- b. Man assigned Traffic Control Points along evacuation routes.
- c. Analyze intelligence information regarding any covert or overt trends with respect to sabotage, riot, looting, and other unusual unlawful acts.
- d. Secure evacuated areas, including safeguarding critical facilities, and control entry and exit to the disaster area as requested.

C. Recovery Phase:

1. Maintain liaison with respective Emergency Operations Center(s).
2. All law enforcement agencies will continue to provide disaster responsibilities and functions within affected communities until local governmental authorities are able to return police responsibilities back to normal conditions.
3. Phase down operations as directed by the EOC.
4. Continue those operations necessary to protect people and property.
5. Assist in the reconstitution of law enforcement agencies as necessary.
6. Require law enforcement agencies to maintain records of all costs incurred during the event.

D. Mitigation Phase:

1. Support and plan for mitigation measures.
2. Document matters that may be needed for inclusion in agency situation reports and plans.

V. Administration and Logistics:

- A. Administration: Initial situation reports should be given to the Sheriff's Office as soon as practicable. Reports will be consolidated and submitted to the Emergency Services Department for analysis and distribution and should contain but not be limited to the following:
 1. Type of emergency

2. Damage incurred
3. Action taken
4. Casualties incurred
5. Nature and extent of any assistance required.

B. Logistics: Organic supplies, operational aids and transportation will be used by all forces. Additional supplies and transportation will be requested through the Emergency Operations Center.

C. Provide a laptop computer for use in the ESF for WEBEOC access.

VI. Annex review and maintenance: This annex (ESF) will be reviewed annually by the primary action agency, department or individual with changes submitted to the Emergency Services Department by November 30th of each year for inclusion into the EOP. Following exercises or actual events the annex will be reviewed to determine if changes are required. If no changes are required, the primary action agency, department or individual will certify to the Emergency Services Director that the annex has been reviewed and changes are not required.

VII. Coordinating Instructions: This Annex is effective for planning upon receipt and for execution upon order.

Appendices:

Appendix 1 Law Enforcement Resource List – To be maintained by each individual law enforcement agency.